Understanding the Waqf (Amendment) Bill 2025: Key Changes and Implications

The Waqf (Amendment) Bill, tabled in the Lok Sabha by Union Minority Affairs Minister Kiren Rijiju on April 2, 2025, proposes significant reforms to the Waqf Act of 1995. This legislation, which governs the administration of waqf properties in India, has undergone scrutiny by a Joint Parliamentary Committee (JPC) chaired by BJP MP Jagdambika Pal.

The revised Bill incorporates several contentious amendments based on the JPC's recommendations, despite objections from Opposition MPs who alleged their dissenting notes were redacted without consent. These changes would expand the government's role in regulating waqf properties and adjudicating related disputes.





Retention of 'Waqf by User' Doctrine with Limitations

Original Doctrine

Recognised properties as religious endowments based on uninterrupted communal use, even without formal documentation

nitial Proposal

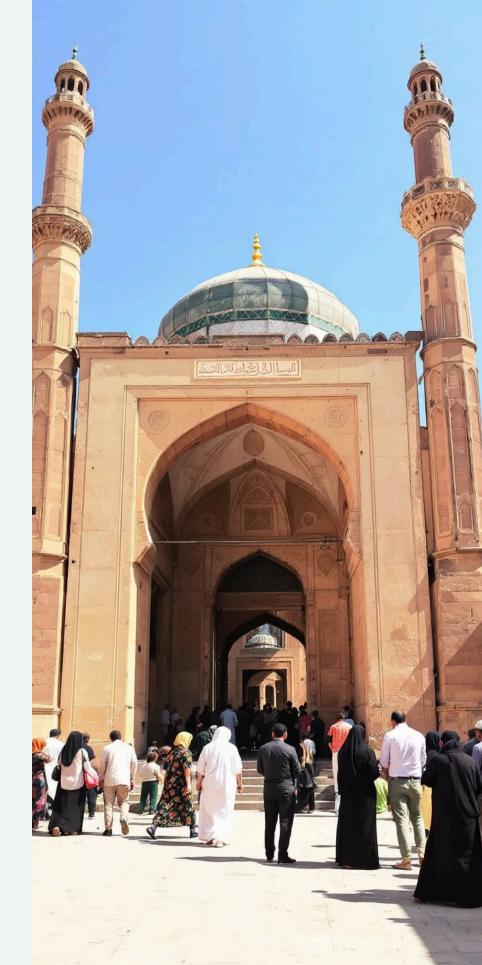
Complete abolition of the "waqf by user" concept in the original Bill

____ JPC Recommendation

Cautioned that dismantling this doctrine could destabilise the legal standing of properties managed by communities for decades

Revised Approach

Properties registered before enactment retain status unless disputed or identified as government land; doctrine prohibited for future claims



New Requirements for Establishing Waqf Properties

Five-Year Practice Requirement

Individuals must "show or demonstrate that [they have] been practicing Islam for at least five years" to establish a waqf

Criticism

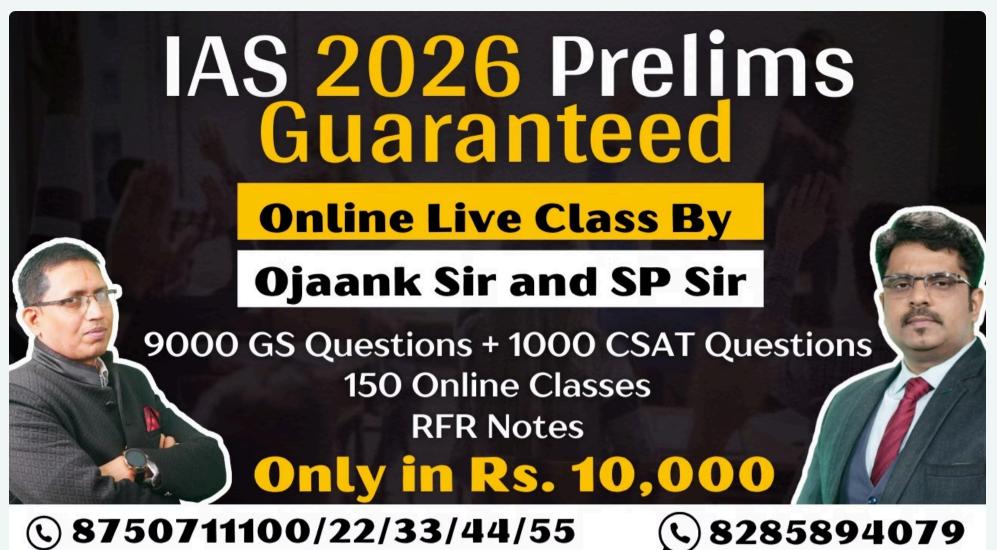
Critics argue this requirement arbitrarily excludes potential donors, particularly recent converts who may wish to endow property for religious or charitable purposes

Future Implications

While historical properties are protected, the new requirements create stricter conditions for establishing new waqf properties







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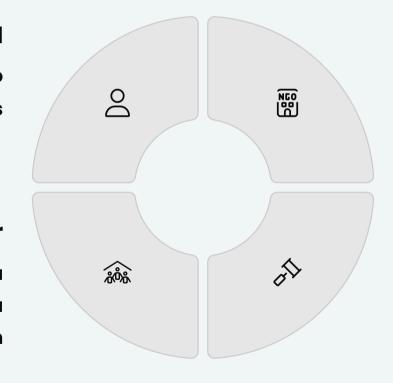
Inclusion of Non-Muslims in Waqf Institutions

Central Waqf Council

Must include at least two non-Muslim members

Chief Executive Officer

Removed requirement that a waqf board's CEO must be a Muslim



State Waqf Boards

Must include at least two non-Muslim members and a Joint Secretary-level officer "dealing with waqf matters"

Waqf Tribunals

Expanded from two to three members, including a district judge, joint secretary-level officer, and an expert in Muslim law



Opposition Concerns About Non-Muslim Inclusion

Constitutional Rights

Opposition parties argue these changes could encroach upon the community's constitutionally protected right to manage its religious affairs

They contend that religious institutions should primarily be managed by adherents of that faith

Government Justification

The government maintains that including non-Muslims in waqf institutions is designed to enhance expertise and transparency

Officials emphasize that non-Muslims will remain a minority in both the Council and Waqf Boards, preserving community representation

Increased Government Oversight in Property Surveys

Senior Officer Requirement

Officers above the rank of district collectors must conduct waqf property surveys, particularly in disputed cases

Final Arbitration Authority

Senior government officers become final arbiters in property disputes, replacing waqf tribunals prescribed under the 1995 Act

Classification Restrictions

Properties cannot be classified as waqf until the officer submits a final report

Government Land Process

If determined to be government property, officers must update revenue records and instruct Waqf Boards to amend their records





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Centralized Registration System for Waqf Properties



Information Upload

All information regarding waqf properties must be uploaded to a designated portal within six months of the law's enactment



New Registrations

Any new waqf property registrations must be submitted exclusively through this portal to the respective Waqf Boards



Extension Provision

Waqf tribunals may extend the six-month deadline if a muttawali (custodian) demonstrates sufficient cause for delay



Record Maintenance

System aims to enhance accuracy and transparency of waqf property records nationwide





Application of Limitation Act to Waqf Properties

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Repeal of Section 107

Bill seeks to repeal Section 107 of the 1995 Act, which had rendered the Limitation Act, 1963 inapplicable to waqf properties



12-Year Limitation Period

Waqf boards would now be subject to the standard 12year limitation period for reclaiming encroached properties

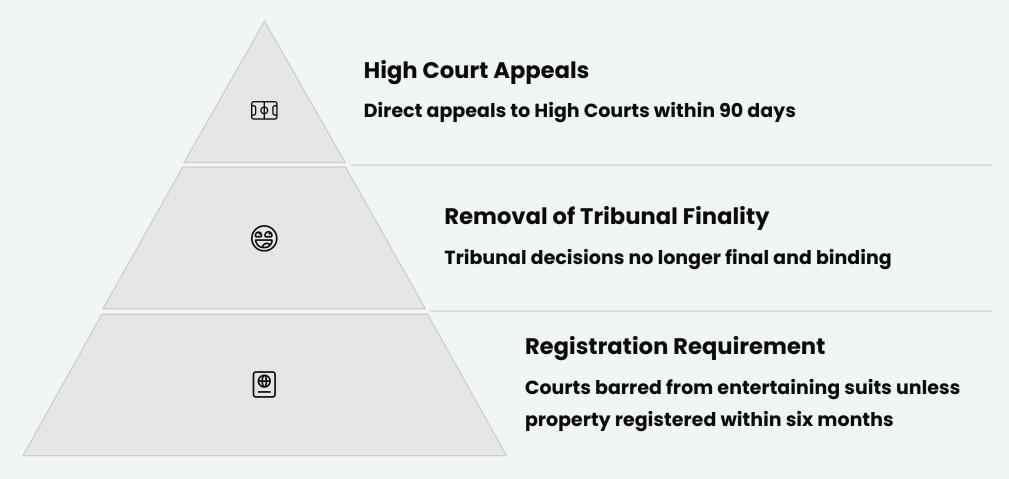


Opposition Concerns

Leaders like AIMIM chief
Asaduddin Owaisi contend
this would enable
individuals who have
unlawfully occupied waqf
properties for over 12 years
to claim ownership through
adverse possession



Enhanced Judicial Review Provisions



The new Bill removes the finality of waqf tribunal decisions, allowing aggrieved parties to appeal directly to the concerned High Court within 90 days. This provision aims to enhance judicial oversight and curb arbitrary exercise of power. However, courts cannot entertain suits regarding rights enforcement unless the waqf property has been registered within six months of the law's commencement, with exceptions only for "sufficient cause" for delay.



Political Reactions and Future Implications



Community Concerns

The Muslim Personal Law
Board has stated that "any
change in Waqf Act will not be
tolerated," reflecting
widespread concern within the
community about potential
impacts on religious
autonomy.



Government Position

The government justifies the amendments as necessary reforms to enhance transparency and prevent misuse, citing examples like the UPA government's transfer of 123 waqf properties to the Delhi Waqf Board.



Opposition Critique

Opposition leaders like
Asaduddin Owaisi argue the amendments are "intended to rob Muslims of Waqf
Properties" and constitute a "violation of freedom of religion" guaranteed by the Constitution.



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